

## APPENDIX 5

## Equality Impact Assessment – Service Change

Department	Children's Services, Policy and Development Division, Play and Extended Services
Service	York Gardens Adventure Playground
People involved	Head of Service and Service Managers, Centre Staff, Service Users (children and young people)

**1. What are the aims of the service and what changes are being proposed?**

The Play and Extended Services Section provides a range of services that aim to support or secure better outcomes for children and young people as defined and articulated within the Children and Young People's Plan (CYPP)

York Gardens Adventure playground is 1 of 3 directly delivered Adventure Playgrounds services that offer children and young people aged 5-16 years adventurous, indoor and outdoor play opportunities. These are offered after school, at weekends and during school holidays. The service is currently free of charge at point of access.

The change being proposed involves removing the staffing element of the provision, decommissioning Adventure play structures and extending the recently refurbished children's playground adjacent to the site. This will create an all range playground.

A survey was conducted in December 2012 to gain service user views on the proposed changes.

**2. What is the rationale behind these changes?**

The Council faces a reduction in budget of £70 million by 2014. Each Department has scrutinised its services to ascertain if they can be delivered in different more cost effective ways and to see if they are still required.

The Adventure Playground service at York Gardens is a fully staffed provision. Staff costs are the majority costs of delivering this service. Some staffing reductions have already been implemented

**3. What information do you have on the service and the potential impact of your service change in relation to the following?**

	<b>List information you have. Do not put what the information shows you</b>
Race	<p>Service user snapshot June 2011</p> <p>Total number of service users 131 visiting 338 times.</p> <p>Ethnicity</p> <p>Black British: 21</p> <p>Caribbean: 14</p> <p>African: 3</p>

	<p>White/Asian</p> <p>White/Black African</p> <p>White/Black Caribbean: 4</p> <p>Any other mixed ethnicity: 4</p> <p>White British: 10</p> <p>Other White Ethnicity: 1</p> <p>Other ethnic group: 1</p> <p>Unknown: 74</p> <p>Percentage of BME from data provided by the young people: 81%. This is significantly above the borough average</p> <p>Results of survey – Of the 83 respondents stating their ethnicity 43 (51%) were from BME groups. Given the small number of responses, analysis by ethnicity is not statistically robust enough to draw conclusions from.</p>
Gender	<p>Service user snapshot June 2011</p> <p>Male: 71 (54.2)</p> <p>Female: 54 (41.2)</p> <p>Unknown: 6 (4.6)</p> <p>Results of survey. Of the 81 respondents stating gender 66 (81%) were female and 15 (18.5%) were male. The One O'clock Children Centres provided 33 of the females respondents and no male respondents.</p>
Disability	<p>Service user snapshot June 2011</p> <p>Disability: 1</p> <p>No Disability: 52</p> <p>Unknown: 78</p> <p>Results of survey. No disabilities declared</p>
Age	<p>Service user snapshot June 2011</p> <p>5-8: 20 (27%)</p> <p>9-12: 45 (62%)</p> <p>13-16: 8 (11%)</p> <p>Results of survey.</p> <p>Main issues raised:</p> <p>Comments made by parents and carer respondents to the survey suggest a perception that an unstaffed provision will be less safe with specific reference made to local gangs taking over and pushing out local kids. Whilst not explicitly stated this could suggest that parents may prevent younger children from using unstaffed provision</p>
Faith	Not currently collected
Sexual Orientation	Not currently collected

Additional information	The data shows that the majority of service users live locally in Battersea with no non resident service users
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**4. Thinking about each group below please list the impact that the service change will have.**

	<u>Positive</u> impacts of service change	Possible <u>negative</u> impacts of service change
Race	<p>.</p> <p>An open access service will enable the current users to continue to access a service.</p> <p>Whilst continued staffing was suggested a majority of respondents to the survey supported the installation of commercial equipment as an alternative to self-build equipment.</p> <p>The adjacent open access playground generally engages children aged 5-12 years after school most of which are accompanied by parents/carers and/or older siblings. It is therefore likely that parents will accompany their children to the proposed unsupervised facility.</p>	<p>Available data shows that service users are 81% BME compared to a borough population average of 22.05%.</p> <p>At 81% this figure is also above the ward population average (Latchmere) of 36.19%. However the figure is closer to Housing Department records for local estates which evidence 71% BME. Any changes which impact usage levels will therefore have an impact on BME young people.</p> <p>Actual users of the service could decline in winter months as there will be no indoor facility.</p> <p>The survey highlighted that younger children aged 5-11 years may not continue to attend as parents/carers may rely on staff supervision being available to enable their children to attend safely. However it should be noted that currently on average only 4/5 parents/carers currently accompany their children regularly, meaning the majority attend unaccompanied.</p>
Gender	<p>The data shows that usage by male and female children does not demonstrate wide variance when considered against the borough population averages for males (50%) and females (50%) aged 5-14 years or that of Latchmere ward; males (51%) and females (49%).</p> <p>An open access service will enable the current users to continue to access a service</p>	<p>Use of new provision by female children and young people may decline as the survey suggests that parents/carers rely on staff supervision to enable their children to attend and this is particularly the case for females and younger children aged 5-11 years. However, it should also be noted that currently on average only 4/5 parents/carers currently accompany their children regularly, meaning the majority attend unaccompanied</p> <p>Whilst not formally childcare, parents may view the playground as a safe place to leave their children and use it as informal childcare provision.</p> <p>Removal of staff may have an impact</p>

		on these parents The open access playground service user spot checks demonstrated that both males and females use the playground equally.
Disability	An open access service will enable the current users to continue to access a service  Very low prevalence of service users with a disability.	Accessibility of equipment will be considered when selecting equipment to install
Age	The service is provided for young people aged 5-16 years but predominately provides for 9-12 year olds.  It should also be noted that the spot checks demonstrated that the majority of children using the open access playground adjacent to the current facility were accompanied by parents/carers. It is therefore likely that parents will accompany their children to the proposed unsupervised facility	The survey highlighted that younger children aged 5-11 years may not continue to attend as parents/carers may rely on staff supervision being available to enable their children to attend safely. However it should be noted that currently on average only 4/5 parents/carers currently accompany their children regularly, meaning the majority attend unaccompanied.
Faith	No data collected	
Sexual orientation	No data collected	

**5. Is a full EIA required?** Initial EIA conducted. Survey of service users and carers subsequently conducted in order to provide additional information and convert initial into full EIA.

- Is the service a frontline service? Yes
- Is it clear what impact the service change will have on all the equality groups? Yes
- Overall will the change have a negative impact on any of the equality groups? Yes, it may impact on the BME population, female and younger children.

<b>6. Through the EIA have you identified any actions that needed to be implemented to improve access to the service or monitoring of the service? (please list)</b>
As the York Gardens Premises will still be available for use, consideration will be given to its use during school holidays as a venue for Catch 22 (Vol Sector provider) activity. This has the potential to provide some service but not at the current level  Accommodating the One O'Clock Children's Centre provision in the part of the building that

overlooks the playground could possibly alleviate some parental concerns about safety.

Signed

Date

Approved by: Clare O'Connor

### **Equality Impact Assessment – Service Change**

Department	Children's Services, Policy and Development Division, Play and Extended Services
Service	<b>Kimber Road Adventure Playground</b>
People involved	Head of Service and Service Managers, Centre Staff, Service Users (children and young people)

#### **1. What are the aims of the service and what changes are being proposed?**

The Play and Extended Services Section provides a range of services that aim to support or secure better outcomes for children and young people as defined and articulated within the Children and Young People's Plan (CYPP)

Kimber Road Adventure playground is 1 of 3 directly delivered Adventure Playgrounds services that offer children and young people aged 5-16 years adventurous, indoor and outdoor play opportunities. These are offered after school, at weekends and during school holidays. The service is currently free of charge at point of access

The change being proposed involves removing the staffing element of the provision, decommissioning the adventure play structures and extending the current skateboard facility to provide an open access unstaffed facility.

A survey was conducted in December 2012 to gain service user views on the proposed changes.

#### **2. What is the rationale behind these changes?**

The Council faces a reduction in budget of 70 million by 2014. Each Department has scrutinised its services to ascertain if they can be delivered in different more cost effective ways and to see if they are still required.

The Adventure Playground service at Kimber Road is currently a fully staffed provision. Staffing costs are the majority of the costs of operation.

#### **3. What information do you have on the service and the potential impact of your service change in relation to the following?**

	<b>List information you have. Do not put what the information shows you</b>  Information includes number of people using the service, customer satisfaction, feedback on service, results of consultation undertaken during December 2011.
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Race	<p>Service user snapshot 1<sup>st</sup> May – 31<sup>st</sup> July 2011</p> <p>Total number of service users 829 visiting 2159 times.</p> <p>Ethnicity</p> <p>Black British: 11%</p> <p>Caribbean: 11%</p> <p>African: 2%</p> <p>White/Asian: 2%</p> <p>White/Black African: 2%</p> <p>White/Black Caribbean: 15%</p> <p>Any other mixed ethnicity: 6%</p> <p>White British: 35%</p> <p>Other White Ethnicity: 12%</p> <p>Other ethnic group: 5%</p> <p>Total BME: 53%</p> <p>Results of survey 70 (56%) of the respondents answering this question were from BME groups.</p>
Gender	<p>Service user snapshot 1<sup>st</sup> May – 31<sup>st</sup> July 2011 based on 826 respondents.</p> <p>Male: 560 (68%)</p> <p>Female: 266 (32%)</p> <p>Survey results. Of the 125 respondents stating their gender 100 (80%) were male and 25 (20%) female</p>
Disability	<p>Service user snapshot 1<sup>st</sup> May – 31<sup>st</sup> July 2011</p> <p>No service users with a known or declared disability.</p> <p>Results of survey. No disability declared</p>
Age	<p>Service user snapshot 1<sup>st</sup> May – 31<sup>st</sup> July 2011</p> <p>5-8: 184 (28%)</p> <p>9-12: 286 (43%)</p> <p>13-16: 192 (29%)</p> <p>Survey results. Comments made by parents and carer respondents to the survey suggest a perception that an unstaffed provision will be less safe with specific reference made to violence, crime, gangs and drugs and linking this to older children. Whilst not specifically stated this could suggest that parents may prevent younger children from using unstaffed provision</p>
Faith	Not currently collected

Sexual Orientation	Not currently collected
Additional information	The May –July 2011 user snapshot showed that 35% of the users live locally, the December 2011 survey showed 39%. Many of the users of the site, particularly during term time weekdays are pupils of Southfields Community college, whose intake is sourced from a South London area wider than Wandsworth.

**4. Thinking about each group below please list the impact that the service change will have.**

	<u>Positive</u> impacts of service change	Possible <u>negative</u> impacts of service change
Race	<p>An open access service will enable the current users to continue to access a service.</p> <p>The service currently only provides for 35% of children and young people that live locally in SW18, with another 30% being Wandsworth residents with 35% being non-residents. This is probably largely due to the close proximity of Southfields Community College the pupils of which make use of the site during term time after school.</p>	<p>The data shows that 35% of those that attend the site live locally to the centre the alternative is currently 2.1 miles away at York Gardens Adventure Playground, which is subject to changes covered in a separate EIA.</p> <p>Service users are 53% BME compared to the Borough average of 22.05%. However, this figure will include residents from other boroughs (Southfields' pupils) where the BME population maybe higher than Wandsworth.</p> <p>53% BME is also it is above the Southfields ward average of 17.97%. It should be noted therefore that any changes which impact of the usage of the service will impact on BME young people (although not all will be residents of Wandsworth)</p> <p>Actual users of the service could decline in winter months as there will be no indoor facility.</p> <p>Younger children aged 8 -11 years may not continue to attend as parents/carers perceive staff supervision as safeguard against bad behaviour etc... However it should be noted that on average only 6 parents/carers currently accompany their children regularly. The majority regularly attend unaccompanied.</p> <p>Service usage spot checks for the existing open access play area in King Georges Park demonstrate that on a sunny day on average 30-35 children attend, the majority are 5 to 10 years</p>

	<u>Positive</u> impacts of service change	Possible <u>negative</u> impacts of service change
		old and are accompanied and 18% are BME. This also suggests that parents would be prepared to attend an unsupervised site, however the low percentage of BME parents should be noted.
Gender	<p>The data shows that usage by male and female children is not dissimilar when considered against the borough population average; males (50%) and females (50%) 5-14 years and Southfields ward averages males (54%) and females (46%). Although the data shows there are more males than females using the service, this is not however, an unusual pattern for children aged 9-12 years.</p> <p>An open access service will enable the current users to continue to access a service</p>	<p>The majority of skate park usage is by young males which could mean minority usage by females</p> <p>Parents/carers may rely on staff supervision to enable their children to attend, however as noted above only 6 parents regularly attend with their children.</p> <p>Whilst not formally childcare, it is clear that parents view the playground as a safe place to leave their children and may use it as informal childcare provision. Removal of staff may have an impact on these parents and younger children aged 5-11 years. An unstaffed</p> <p>The open access playground, in King Georges Park, user spot checks demonstrate that the average percentage of male and female usage is comparable to the Borough and Ward averages.</p>
Disability	Consideration will need to be taken in providing skate park facilities that are fully accessible for any children and young people with disabilities.	
Age	<p>An open access service will enable the current users to continue to access a service</p> <p>The service is provided for young people aged 5-16 years but is predominately used by 9-12 year olds, with 9-16 yrs olds making up 72% of the total service users.</p>	Younger children may not continue to use an open access provision that is not staffed. Comments by parents/carers within the December survey suggest that they perceive staff supervision as a safeguard for these children. However, usage data shows that the majority of children attend unaccompanied.
Faith	No data collected	



	<u>Positive</u> impacts of service change	Possible <u>negative</u> impacts of service change
Sexual orientation	No data collected	

**5. Is a full EIA required?** Initial EIA conducted. Survey of service users and carers subsequently conducted in order to provide additional information and convert initial into full EIA.

- Is the service a frontline service? Yes
- Is it clear what impact the service change will have on all the equality groups? Yes
- Overall will the change have a negative impact on any of the equality groups? Yes, it may impact on the BME population, female and younger children.

**6. Through the EIA have you identified any actions that needed to be implemented to improve access to the service or monitoring of the service? (please list)**

The data shows that there is a higher than average volume of the BME population using the service unaccompanied by their parents/carers. Comparing service usage with the adjacent unsupervised open access playground in King Georges Park usage it is highly probable that the change could potentially impact negatively on the BME population, those with physical disabilities and younger children aged 5-11 years old.

To mitigate this impact some outreach work through the integrated Youth Service or by Catch 22, or other targeted and preventative service could possibly provide some staff presence on an occasional basis, which may allay concerns of parents and therefore ensure younger children and BME children continue to use the facilities at the same levels as currently.

Signed

Date

Approved by: Clare O'Connor

**Equality Impact Assessment – Service Change**

Department	Children's Services, Policy and Development Division,
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	Play and Extended Services
Service	<b>York Gardens Adventure Playground</b>
People involved	Head of Service and Service Managers, Centre Staff, Service Users (children and young people)

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The Adventure Playground service at York Gardens is a fully staffed provision. Staff costs are the majority costs of delivering this service. Some staffing reductions have already been implemented

### **3. What information do you have on the service and the potential impact of your service change in relation to the following?**

	<b>List information you have. Do not put what the information shows you</b>
Race	<p>Service user snapshot June 2011</p> <p>Total number of service users 131 visiting 338 times.</p> <p>Ethnicity</p> <p>Black British: 21</p> <p>Caribbean: 14</p> <p>African: 3</p> <p>White/Asian</p> <p>White/Black African</p> <p>White/Black Caribbean: 4</p> <p>Any other mixed ethnicity: 4</p> <p>White British: 10</p>

*Kimber Road and York Gardens Adventure Playground Options*

	<p>Other White Ethnicity: 1</p> <p>Other ethnic group: 1</p> <p>Unknown: 74</p> <p>Percentage of BME from data provided by the young people: 81%. This is significantly above the borough average</p> <p>Results of survey – Of the 83 respondents stating their ethnicity 43 (51%) were from BME groups. Given the small number of responses, analysis by ethnicity is not statistically robust enough to draw conclusions from.</p>
Gender	<p>Service user snapshot June 2011</p> <p>Male: 71 (54.2)</p> <p>Female: 54 (41.2)</p> <p>Unknown: 6 (4.6)</p> <p>Results of survey. Of the 81 respondents stating gender 66 (81%) were female and 15 (18.5%) were male. The One O'clock Children Centres provided 33 of the female respondents and no male respondents.</p>
Disability	<p>Service user snapshot June 2011</p> <p>Disability: 1</p> <p>No Disability: 52</p> <p>Unknown: 78</p> <p>Results of survey. No disabilities declared</p>
Age	<p>Service user snapshot June 2011</p> <p>5-8: 20 (27%)</p> <p>9-12: 45 (62%)</p> <p>13-16: 8 (11%)</p> <p>Results of survey.</p> <p>Main issues raised:</p> <p>Comments made by parents and carer respondents to the survey suggest a perception that an unstaffed provision will be less safe with specific reference made to local gangs taking over and pushing out local kids. Whilst not explicitly stated this could suggest that parents may prevent younger children from using unstaffed provision</p>
Faith	Not currently collected
Sexual Orientation	Not currently collected
Additional information	The data shows that the majority of service users live locally in Battersea with no non resident service users

**4. Thinking about each group below please list the impact that the service change will have.**

	<u>Positive</u> impacts of service change	Possible <u>negative</u> impacts of service change
Race	<p>.</p> <p>An open access service will enable the current users to continue to access a service.</p> <p>Whilst continued staffing was suggested a majority of respondents to the survey supported the installation of commercial equipment as an alternative to self-build equipment.</p> <p>The adjacent open access playground generally engages children aged 5-12 years after school most of which are accompanied by parents/carers and/or older siblings. It is therefore likely that parents will accompany their children to the proposed unsupervised facility.</p>	<p>Available data shows that service users are 81% BME compared to a borough population average of 22.05%.</p> <p>At 81% this figure is also above the ward population average (Latchmere) of 36.19%. However the figure is closer to Housing Department records for local estates which evidence 71% BME. Any changes which impact usage levels will therefore have an impact on BME young people.</p> <p>Actual users of the service could decline in winter months as there will be no indoor facility.</p> <p>The survey highlighted that younger children aged 5-11 years may not continue to attend as parents/carers may rely on staff supervision being available to enable their children to attend safely. However it should be noted that currently on average only 4/5 parents/carers currently accompany their children regularly, meaning the majority attend unaccompanied.</p>
Gender	<p>The data shows that usage by male and female children does not demonstrate wide variance when considered against the borough population averages for males (50%) and females (50%) aged 5-14 years or that of Latchmere ward; males (51%) and females (49%).</p> <p>An open access service will enable the current users to continue to access a service</p>	<p>Use of new provision by female children and young people may decline as the survey suggests that parents/carers rely on staff supervision to enable their children to attend and this is particularly the case for females and younger children aged 5-11 years. However, it should also be noted that currently on average only 4/5 parents/carers currently accompany their children regularly, meaning the majority attend unaccompanied</p> <p>Whilst not formally childcare, parents may view the playground as a safe place to leave their children and use it as informal childcare provision. Removal of staff may have an impact on these parents.</p> <p>The open access playground service user spot checks demonstrated that both males</p>

***Kimber Road and York Gardens Adventure Playground Options***

	<u>Positive</u> impacts of service change	Possible <u>negative</u> impacts of service change
		and females use the playground equally.
Disability	An open access service will enable the current users to continue to access a service  Very low prevalence of service users with a disability.	Accessibility of equipment will be considered when selecting equipment to install
Age	The service is provided for young people aged 5-16 years but predominately provides for 9-12 year olds.  It should also be noted that the spot checks demonstrated that the majority of children using the open access playground adjacent to the current facility were accompanied by parents/carers. It is therefore likely that parents will accompany their children to the proposed unsupervised facility	. The survey highlighted that younger children aged 5-11 years may not continue to attend as parents/carers may rely on staff supervision being available to enable their children to attend safely. However it should be noted that currently on average only 4/5 parents/carers currently accompany their children regularly, meaning the majority attend unaccompanied.
Faith	No data collected	
Sexual orientation	No data collected	

**5. Is a full EIA required?** Initial EIA conducted. Survey of service users and carers subsequently conducted in order to provide additional information and convert initial into full EIA.

- Is the service a frontline service? Yes
- Is it clear what impact the service change will have on all the equality groups? Yes
- Overall will the change have a negative impact on any of the equality groups? Yes, it may impact on the BME population, female and younger children.

**6. Through the EIA have you identified any actions that needed to be implemented to improve access to the service or monitoring of the service? (please list)**

As the York Gardens Premises will still be available for use, consideration will be given to its use during school holidays as a venue for Catch 22 (Vol Sector provider) activity. This has the potential to provide some service but not at the current level

Accommodating the One O'Clock Children's Centre provision in the part of the building that overlooks the playground could possibly alleviate some parental concerns about safety.

Signed

Date

Approved by: Clare O'Connor